

Headquarters U.S. Air Force

Integrity - Service - Excellence



Combatant Commander Executive Agent Training Module

**October 2002
AF/XPPL**

U.S. AIR FORCE



U.S. AIR FORCE

Table of Contents

- **Introduction**
- **Historical Background**
- **Solution**
- **Conclusion and Future Impact**



U.S. AIR FORCE

Introduction

- **The Goldwater-Nichols DoD Reorganization Act of 1986 sought to ensure the Combatant Commander's authorities were commensurate with their responsibilities**
- **Congress, via Goldwater-Nichols, intended to increase the influence of the Combatant Commanders by giving them control over some resources affecting their commands**
 - **Combatant Commanders were permitted to have their own operating budgets**
 - **The SECDEF would include in DoD's annual budget request the Combatant Commander's budget proposals for :**
 - **joint exercises, force training, contingencies and selected operations**
- **Goldwater-Nichols Act changes were codified into US Code, Title 10 - Armed Forces, Chapter 6 - Combatant Commands**



U.S. AIR FORCE

Historical Background

- **1986: Goldwater-Nichols Act permits Combatant Commanders to submit their own operations budget proposals**
- **1987: Chairman, JCS (CJCS) polls the Combatant Commanders regarding their desire for their own budgets -- only Southern and Central Command wanted their own budgets**
 - **Joint Staff and the other Combatant Commanders felt separate budgets had drawbacks such as : lack of staff to perform budget functions, limited budget experience and duplication of the services' programming and budgeting functions**
 - **DoD decides NOT to submit separate Combatant Commander budgets upon the recommendation of the CJCS and the DepSECDEF**
 - **Combatant Commander's believe Goldwater-Nichols gave them sufficient authority to influence the services' budgets to meet their funding needs**



Historical Background

U.S. AIR FORCE

- **1999: CJCSI 8501.01, CJCS, Combatant Command and Joint Staff Participation in the PPBS, describes how the Combatant Commanders will interface within DoD to obtain funding from the services**
 - **Focus is on funding the Combatant Commander's operational needs**
 - **Combatant Commander's submit to the components, responsible commands and the services their budget proposals for inclusion into the President's budget**
 - **May include joint exercises, force training, contingencies and selected operations**
 - **Does not address funding of routine administrative or logistic support for the Combatant Commander's headquarters sustainment**



- **DoDD 5100.3, Support of the Headquarters of Combatant and Subordinate Joint Commands, establishes *Executive Agents* to provide *administrative and logistic support* of the Combatant Commander's headquarters**
 - **Includes essential base operating costs, as defined by DoDD 4000.19, for the Combatant Commander's headquarters**
 - **Direct support of Major HQ activities IAW DoDD 5100.73**
 - **Does NOT include ops support/theater engagement activities**
 - **Limited to 'co-located headquarters activities' only**
 - **Disputes over support to be provided will be elevated through the service for resolution**
 - **If not resolved at the service-level, the dispute is then forwarded thru JCS to OSD for final disposition**



U.S. AIR FORCE

Solution (cont'd)

- **DODD 5100.73, 'Major Department of Defense Headquarters Activities', provides the specifics:**
 - **ADMINISTRATIVE SUPPORT**
 - Admin management, documentation, pubs & reproduction services
 - **LOGISTIC SUPPORT:**
 - Management of supply, maintenance, transportation, procurement, production and materiel programs
 - **DIRECT SUPPORT OF MAJOR HQ ACTIVITIES:**
 - Professional, technical, administrative or logistic support essential to operation
 - Staff support: policy/program analysis or formulation
 - Operating support: secretarial, editorial or computer systems services



U.S. AIR FORCE

Solution (cont'd)

- **DoDD 4000.19, Interservice and Intragovernmental Support, describes types and categories of base operating support to be included in an Interservice Support Agreement (ISSA)**
 - **Combatant Commander EA's responsibility is to fund 'essential base operating support'**
 - **Categories of base support are described in DoDD 4000.19, Enclosure 6**
 - **The Combatant Commander specific ISSA will determine if the provided base operating support is reimbursable or not**
 - **Required base support services will be documented on DD Form 1144, 'Support Agreement'**



U.S. AIR FORCE

Solution (cont'd)

- **The Combatant Commanders submit their headquarters management *administrative and logistics* support budget requests to their service Executive Agent**
 - **Program elements (PEs) for Combatant Commander administrative and logistic support have been assigned**
 - **The Combatant Commander EA PE definitions include a reference to DoDD 5100.3 to indicate support of Combatant Commander EA admin and logistic requirements**
 - **The budget requests are validated through the service's funding review processes**
 - **The service then includes the Combatant Commander's administrative and logistics requests in their annual budget request**



U.S. AIR FORCE

Conclusion and Future Impact

- **Each Combatant Commander is assigned a service *Executive Agent* to provide administrative and logistics headquarters management support in DoDD 5100.3**
- **Combatant Commanders submit their operational budget proposals to their supporting components, responsible commands and the services IAW CJCSI 8501.1**
- **Disputes over the amount or type of Combatant Commander support to be provided will be elevated through the service for resolution**
 - **If not resolved, the issue will be forwarded through JCS to OSD for final disposition**